

DRAFT FOR DISPLAY



FY 2019 Annual Action Plan

Morris County, NJ

April 2019

Prepared by:

The Morris County Department of
Human Services

and

Mullin & Lonergan Associates, Inc.

Table of Contents

Executive Summary..... 3
 AP-05 Executive Summary - 91.200(c), 91.220(b) 3

The Process 8
 PR-05 Lead & Responsible Agencies - 91.200(b) 8
 AP-10 Consultation - 91.100, 91.200(b), 91.215(l) 9
 AP-12 Participation - 91.401, 91.105, 91.200(c) 19

Expected Resources 22
 AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2) 22

Annual Goals and Objectives 24
 AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e) 24
 AP-35 Projects - 91.420, 91.220(d) 29
 AP-38 Project Summary 31
 AP-50 Geographic Distribution - 91.420, 91.220(f) 47
 AP-55 Affordable Housing - 91.420, 91.220(g) 48
 AP-60 Public Housing - 91.420, 91.220(h) 49
 AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i) 50
 AP-75 Barriers to affordable housing - 91.420, 91.220(j) 55
 AP-85 Other Actions - 91.420, 91.220(k) 56
 AP-90 Program Specific Requirements - 91.420, 91.220(l)(1,2,4) 58

Executive Summary

AP-05 Executive Summary - 91.200(c), 91.220(b)

1. Introduction

Morris County receives funding annually from the U.S. Department of Housing and Urban Development (HUD) under the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and the Emergency Solutions Grant (ESG) programs. The County is the lead in a consortium for the HOME program which includes the Township of Parsippany – Troy Hills and the Town of Dover.

The primary federal funding resources in the 2015-2019 Consolidated Plan are the following:

- **Community Development Block Grant (CDBG):** The primary objective of this program is to develop viable urban communities by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of low- and moderate-income levels. Funds can be used for a wide array of activities, including housing rehabilitation, homeownership assistance, lead-based paint detection and removal, construction or rehabilitation of public facilities and infrastructure, removal of architectural barriers, public services, rehabilitation of commercial or industrial buildings, and loans or grants to businesses.
- **HOME Investment Partnerships Program (HOME):** The HOME program provides federal funds for the development and rehabilitation of affordable rental and ownership housing for low- and moderate-income households. HOME funds can be used for activities that promote affordable rental housing and homeownership by low- and moderate-income households, including reconstruction, moderate or substantial rehabilitation, homebuyer assistance, and tenant-based rental assistance.
- **Emergency Solutions Grant (ESG):** The Emergency Solutions Grant program became the Emergency Solutions Grant program under the Hearth Act of 2009. Recognizing the need to end homelessness, the Hearth Act places more emphasis on homeless prevention and rapid re-housing and less on shelters and transitional housing. ESG funding can be used to support traditional shelters, transitional housing that is grandfathered from 2010 funding, supportive services, rent and utility payments and security deposits to prevent homelessness or to rapidly re-house homeless individuals and families, street outreach, and management of a homeless management information system (HMIS).

The County anticipates receiving the following grant amounts in fiscal year 2019:

- CDBG: \$1,932,888
- CDBG Program Income: \$100,000
- HOME: \$845,330
- HOME Program Income: \$39,427
- ESG: \$159,260

2. Summarize the Objectives and Outcomes Identified in the Plan

For FY 2015-2019, Morris County has identified the following goals and outcomes:

- Creation and preservation of rental housing for low-income households
- Creation and preservation of affordable homeownership housing
- Support activities that prevent homelessness
- Support the ongoing operation and preservation of shelter facilities for homeless
- Support activities that move persons experiencing homelessness to permanent housing
- Improve and expand public facilities to serve low income populations
- Improve and expand infrastructure to serve low income populations
- Support public services for children and homeless and special needs populations

3. Evaluation of Past Performance

The last CAPER submitted by Morris County to HUD was for PY 2017, July 1, 2017 to June 30, 2018. PY 2017 activities, particularly CDBG, met the needs of the low-income community by providing infrastructure and facility improvements, housing for low income and special needs populations and services for the homeless. There are several HOME funded activities underway and one was completed in PY 2017. The Emergency Solutions Grant program provides shelter, outreach and rapid-rehousing to homeless families and individuals.

Housing: The Homeless housing goal figure counted all homeless persons to be assisted. We reported on the number of new units made available to homeless persons through new Housing First vouchers. Non-homeless housing goals are based on the commitments made to several housing activities. These units have not yet been occupied. Special needs housing included a group home project that is also under construction.

The creation of a two new drop in centers in Morristown and Dover (Our Promise and Edna's Haven) meets the needs of the homeless population after a long-standing drop-in center closed 3 years ago. Our Promise has served as an additional support to street homeless and other outreach needs in Morris County.

Our Promise partners with the Community Soup Kitchen and other local agencies in order to provide the full-spectrum of services to outreach individuals. Our Promise case management includes linkage and referral to appropriate resources, a mailing address and crisis intervention as needed. The facility is also a Point-In-Time location and serves many of the same people attending Project Homeless Connect.

The addition of Housing Resource Specialists in Family Promise has enabled shelter program to provide more efficient housing placement, shortening length of stay in shelter programs and increasing successful housing placements with permanent housing vouchers. Family Promise has developed and implemented a Landlord/Tenant Program designed to ensure tenants are knowledgeable about their own responsibilities, provide ongoing support to both tenants and landlords as well as social work intervention with tenants when appropriate.

4. Summary of Citizen Participation Process and Consultation Process

Morris County follows a Citizen Participation Plan that provides for and encourages the participation in and development of the annual plan. Hearings are held that encourage citizen input from residents of low- and moderate-income neighborhoods, public housing, assisted housing, and non-English speaking residents. The County's Human Services Advisory Committee consults with the Continuum of Care in development of recommendations for funding from the Emergency Solutions grant. The Community Development Revenue Sharing (CDRS) Advisory Committee reviews all the requests for funding from the CDBG and HOME programs and makes funding recommendations to the Board of Chosen Freeholders.

Two hearings were held during development of the Consolidated Plan. The first meeting was an orientation/application meeting where groups and municipalities could learn how to prepare a funding request. This hearing was held on November 20, 2018. An advertisement in the newspaper as well as direct mailing to all municipalities in the County provided notification of the meeting date, as well as a tentative schedule of other important program year dates. Each municipality was also asked to name a representative to the CDRS committee.

Mailings were sent to previous applicants and any organization who had expressed interest in applying for funding to notify them of the orientation meeting. County staff held one-on-one meetings with brand new applicants that had never applied before to discuss the process in more detail and review their potential application. Municipalities also referred interested organizations directly to the County.

A public hearing was held on February 25, 2019 at 5 p.m. to provide an opportunity for those who are not applying for funds but wish to make their needs known to comment.

A second meeting was held to obtain input on the needs and goals that would be the foundation of the Annual Allocation Plan. This hearing was held on April 25, 2019.

During the preparation of the Annual Plan, all municipalities within the County (including Parsippany and Dover which are members of the HOME Consortium) and all counties and municipalities adjacent to Morris were notified via letter about plan's comment period and the date for the second public hearing.

Each of the hearings were advertised in *The Daily Record* and posted on the County's Human Services website. A copy of the public display version of the plan was made available at the Morris County library. All CDRS members and several community organizations were sent copies of the plan to review and to inform their constituents that the plan was available. These organizations included the Housing Authority, the Continuum of Care and the Housing Alliance.

5. Summary of Public Comments

Following the public meeting in February comments were received from one individual. His comments indicated that the county should reduce administrative funding from 20% to 10% of the CDBG allocation; that homeless from surrounding counties are using resources that should go to those from Morris county and that more resources should go to assist very low-income households with housing as most assisted units help those of more moderate income.

The Housing Alliance also offered comments on the Plan and for consideration as the County moves toward drafting the Five Year Consolidated Plan. The primary focus of the Alliance is to support the COC objective of creating comprehensive strategies to address and prevent homelessness in Morris County. Their request is that more funding is provided to Emergency Shelter and Transitional Housing to replace lost COC funding for these types of programs. They also support a higher Fair Market Rent and creation of a County Homeless Trust Fund. The latter two are the focus of their lobbying efforts.

6. Summary of Comments or Views Not Accepted and The Reasons For Not Accepting Them

The County responded as follows:

We cannot change the administrative rate - while 20% is high, the CDBG program is a very staff intensive program with many requirements not directly related to the activities we fund. We need to maintain staffing levels and the assistance of a consultant.

The COC needs to address the problem of homeless persons who are not from Morris County. One program that you might consider requesting non-federal funds to support is "A Ticket Home". Some communities pay bus fare and incidentals to send people back to where they came from provided there is someone at the other end who would open their home to them.

The Safe Haven program was an excellent means to engage the hard to serve population and I am sorry to hear that HUD no longer stands by the program. Can the COC transition these units to permanent supportive housing? This can be done in phases so as not to displace current residents while the HUD funding is in flux. I trust they applied for CDBG funds to support the shelter and their application was considered by the committee.

The HOME program has been instrumental in rehabilitating and creating housing for persons with special needs. The HOME program requires that for projects of 5 or more units, 20% be set aside for very low income (30% or less) renters. This concern should be brought to the NJHMFA as the larger projects that could accommodate inclusive housing would need to be prioritized for the tax credit program.

The County would entertain additional requests for funding from Shelter and Transitional housing providers. The County has set aside the full 15% of funding for public services which makes these funding decisions very competitive. Shelter and transitional housing rehabilitation, however, would not be subject to the 15% cap.

7. Summary

In summary, the Annual Action Plan has been developed with community input and reflects the decisions and history of the Community Development Revenue Sharing (CDRS) Committee in funding allocations.

The Process

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| Agency Role | Name | Department/Agency |
|--------------------|---------------|--|
| CDBG Administrator | MORRIS COUNTY | Morris County Dept. of Human Services, CD Office |
| HOME Administrator | MORRIS COUNTY | Morris County Dept. of Human Services, CD Office |
| ESG Administrator | MORRIS COUNTY | Morris County Dept. of Human Services, CD Office |

TABLE 1 – RESPONSIBLE AGENCIES

Narrative

The lead agency for the Annual Allocation Plan (AP) is the Office of Community Development under the Morris County Department of Human Services. The Office serves the 39 municipalities of Morris County through its administration of the American Recovery and Reinvestment Act of 2009, Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME) Program, and Emergency Solutions Grant (ESG).

Consolidated Plan Public Contact Information

County of Morris Department of Human Services
Division of Community & Behavioral Health Services
Office of Community Development
PO Box 900
Morristown, NJ 07963

Contact: Tim Tansey, Director of Community Development Programs

Phone: (973) 285-6060

Email: ttansey@co.morris.nj.us

Web site: <http://www.morrishumanservices.org/>

AP-10 Consultation - 91.100, 91.200(b), 91.215(I)

1. Introduction

Morris County developed an outreach effort to maximize input from a large cross-section of stakeholders. This outreach effort included public meetings, published meeting notices, stakeholder meetings, in-person interviews, and telephone interviews.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

Administration of Morris County's federal grants programs were moved from the Department of Planning to the Department of Human Services in 2013. This move was made to better facilitate coordination between human services programs and these important federal funding resources. The network of partnerships between the County and regional organizations such as the Continuum of Care, the Fair Housing Committee of the Morris County Human Relations Commission, and the Housing Alliance of Morris County strengthen the impact that the federal funds have in the communities.

The County has entered into inter-local Cooperation Agreements with 37 municipalities to form the Urban County. Of the remaining municipalities, Parsippany-Troy Hills and Dover, are part of the HOME consortium. Each of the 37 municipalities may apply for CDBG funding through the County, and housing activity through the HOME Program can be delivered anywhere in the County.

The Office of Community Development collaborates with the Community Development Revenue Sharing (CDRS) Committee, consisting of municipal representatives and other municipal officials in coordinating efforts to meet public facility needs, infrastructure improvements, public service needs, accessibility needs, economic development needs and housing needs. The CDRS Committee recommends which projects receive funding annually. Funding resources and homeless assistance programs are coordinated through the Morris County Continuum of Care.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Department of Human Services had been the lead agency for the Continuum of Care since its inception. Representatives of the Human Services Department continue to provide staff support to the primary organizational entity, the Morris County Continuum of Care (COC). The Human Services Advisory Committee (HSAC) continues to play a large role in directing county resources to address the needs of homeless persons and persons at risk of homelessness. The HSAC makes funding recommendations on the use of ESG funds to the Board of Chosen Freeholders and vets those recommendations with the COC.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The Morris County Department of Human Services consults with the Continuum of Care (COC) Executive Committee to develop the funding plan for the use of ESG funds as well as the development of the performance standards, outcome measures, and policies and procedures.

According to their bylaws, the COC Executive Committee shall ensure that the COC participates in the development of the Morris County 5-Year Consolidated Plan and Annual Action Plans. The COC Lead agency will obtain and share the public hearing schedule for the consolidated plan with the Executive Committee and the CAS committee. In addition, the COC Lead Agency will coordinate a presentation on the elements in the consolidated plan for both the Executive Committee and CAS Committee.

The COC Lead Agency shall work with the County to identify all areas of the plan that relate to homeless planning. The COC Lead Agency shall provide the required information related to the homeless planning process as implemented through the COC Executive Committee.

Upon selection of projects for funding through the annual Continuum of Care competition, the COC Lead agency shall prepare all information required by the County for review of consistency with the consolidated plan. The COC Lead Agency shall secure signatures on the certificate of consistency with the consolidated plan, for all supported projects, in accordance with the requirements identified by HUD in the NOFA process. The COC Executive Committee shall coordinate the monitoring of all programs receiving HUD funding on an annual basis.

2. Agencies, groups, organizations and others who participated in the process and consultations

Table 2 – Agencies, groups, organizations who participated

| | | |
|---|---|--|
| 1 | Agency/Group/Organization | MORRIS COUNTY |
| | Agency/Group/Organization Type | Other government - County |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the community development needs throughout the county. |
| 2 | Agency/Group/Organization | Homeless Solutions, Inc. |
| | Agency/Group/Organization Type | Services-homeless |
| | What section of the Plan was addressed by Consultation? | Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the homeless needs throughout the county. |
| 3 | Agency/Group/Organization | Morris Habitat for Humanity, Inc. |
| | Agency/Group/Organization Type | Services - Housing |

| | | |
|---|---|---|
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Market Analysis |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the affordable housing needs throughout the county. |
| 4 | Agency/Group/Organization | COMMUNITY HOPE INC |
| | Agency/Group/Organization Type | Services-Children Services-Persons with Disabilities Other: Veterans |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the homeless and public service needs throughout the county. |
| 5 | Agency/Group/Organization | CATHOLIC SOCIAL SERVICES OF MORRIS COUNTY, DBA AS HOPE HOUSE |
| | Agency/Group/Organization Type | Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence |
| | What section of the Plan was addressed by Consultation? | Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs |

| | | |
|---|---|---|
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the homeless and public service needs throughout the county. |
| 6 | Agency/Group/Organization | Morris County Department of Planning & Public Works |
| | Agency/Group/Organization Type | Other government - County |
| | What section of the Plan was addressed by Consultation? | Market Analysis Economic Development |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the community development needs throughout the county. |
| 7 | Agency/Group/Organization | MORRIS COUNTY HOUSING AUTHORITY |
| | Agency/Group/Organization Type | PHA |
| | What section of the Plan was addressed by Consultation? | Housing Needs Assessment Public Housing Needs |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the affordable housing needs throughout the county. |
| 8 | Agency/Group/Organization | Morris County Human Relations Commission |
| | Agency/Group/Organization Type | Regional organization |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Anti-poverty Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the fair housing needs throughout the county. |

| | | |
|----|---|--|
| 9 | Agency/Group/Organization | Zufall Health Center |
| | Agency/Group/Organization Type | Services-Health |
| | What section of the Plan was addressed by Consultation? | Non-Homeless Special Needs |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the public health needs throughout the county. |
| 10 | Agency/Group/Organization | Jersey Battered Women's Service, Inc. |
| | Agency/Group/Organization Type | Services-Children Services-Victims of Domestic Violence Services-homeless Services - Victims |
| | What section of the Plan was addressed by Consultation? | Homeless Needs - Families with children Homelessness Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the homeless and public service needs throughout the county. |
| 11 | Agency/Group/Organization | CASA |
| | Agency/Group/Organization Type | Services-Children Services-Victims of Domestic Violence |
| | What section of the Plan was addressed by Consultation? | Homelessness Needs - Unaccompanied youth |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the public service needs throughout the county. |
| 12 | Agency/Group/Organization | Deirdre's House |

| | | |
|----|---|--|
| | Agency/Group/Organization Type | Services-Victims of Domestic Violence Services - Victims |
| | What section of the Plan was addressed by Consultation? | Services-Children Homelessness Strategy Non-Homeless Special Needs |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the public service needs throughout the county. |
| 13 | Agency/Group/Organization | Morristown Neighborhood House |
| | Agency/Group/Organization Type | Services-Children Neighborhood Organization |
| | What section of the Plan was addressed by Consultation? | Non-Homeless Special Needs |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the public service needs throughout the county. |
| 14 | Agency/Group/Organization | Children on the Green |
| | Agency/Group/Organization Type | Services-Children Services-Education |
| | What section of the Plan was addressed by Consultation? | Non-Homeless Special Needs |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the public service needs throughout the county. |
| 15 | Agency/Group/Organization | Mental Health Assoc. of Morris County |
| | Agency/Group/Organization Type | Services-Health Health Agency |

| | | |
|----|---|--|
| | What section of the Plan was addressed by Consultation? | Non-Homeless Special Needs |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the public service needs throughout the county. |
| 16 | Agency/Group/Organization | FAMILY PROMISE OF MORRIS COUNTY |
| | Agency/Group/Organization Type | Services-Homeless Services-Children |
| | What section of the Plan was addressed by Consultation? | Homeless Needs - Families with children Economic Development |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the public service needs throughout the county. |

Identify any Agency Types not consulted and provide rationale for not consulting

There were no types of agencies that the County did not consult.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Table 3 – Other local / regional / federal planning efforts

| Name of Plan | Lead Organization | How do the goals of your Strategic Plan overlap with the goals of each plan? |
|--|---|--|
| Morris County Continuum of Care applications | Morris County Continuum of Care | The goals of the COC were used in the development of the Strategic plan |
| Analysis of Impediments to Fair Housing Choice, 2016 | Morris County Office of Community Development | Strategic Plan goals and objectives will intentionally, affirmatively further fair housing |
| Morris County Master Plan | Morris County Planning and Preservation | Master Plan directs growth in Morris County and are used to inform location decisions for housing projects. |
| Asset Limited, Income Constrained, Employed | United Way of Northern New Jersey | Data and trends from this report influenced the Strategic Plan's funding allocations |
| Comprehensive Health Plan 2012-2014, 2017 | Newark EMA HIV Health Services Planning Council | Strategies for serving individuals with HIV/AIDS identified in this plan are aligned with the Strategic Plan |
| Local Area Plan, 2016-2020 | MSW Workforce Investment Board | Strategic Plan acknowledges and addresses needs identified for expanding economic opportunities |

Narrative

The citizen participation process in Morris County ensures that local municipal officials are engaged in the planning process. Representatives of the municipalities constitute the CDRS Committee which develops the spending allocation plan each year in the AP.

AP-12 Participation - 91.401, 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation. Summarize citizen participation process and how it impacted goal-setting

Morris County follows a Citizen Participation Plan that provides for and encourages the participation in and development of the annual plan. Hearings are held that encourage citizen input from residents of low- and moderate-income neighborhoods, public housing, assisted housing, and non-English speaking residents. The County's Human Services Advisory Committee consults with the Continuum of Care in development of recommendations for funding from the Emergency Solutions grant. The Community Development Revenue Sharing (CDRS) Advisory Committee reviews all the requests for funding from the CDBG and HOME programs and makes funding recommendations to the Board of Chosen Freeholders.

Two hearings were held during development of the Consolidated Plan. The first meeting was an orientation/application meeting where groups and municipalities could learn how to prepare a funding request. This hearing was held on November 20, 2018. Prior to this all municipalities in the County were notified in writing of the meeting date, as well as a tentative schedule of other important program year dates. Each municipality was also asked to name a representative to the CDRS committee.

Mailings were sent to previous applicants and any organization who had expressed interest in applying for funding to notify them of the orientation meeting. County staff held one-on-one meetings with brand new applicants that had never applied before to discuss the process in more detail and review their potential application. Municipalities also referred interested organizations directly to the County.

The second meeting was held to obtain input on the needs and goals that would be the foundation of the Annual Allocation Plan. This hearing was held on April 25, 2019.

During the preparation of the Annual Plan, all municipalities within the County (including Parsippany and Dover which are members of the HOME Consortium) and all counties and municipalities adjacent to Morris were notified via letter about plan's comment period and the date for the second public hearing.

Each of the hearings were advertised in *The Daily Record* and posted on the Human Services website. A copy of the public display version of the plan was made available at the Morris County library. All CDRS members and several community organizations were sent copies of the plan to review and to inform their constituents that the plan was available. These organizations included the Housing Authority, the Continuum of Care and the Housing Alliance.

Citizen Participation Outreach

Table 4 – Citizen Participation Outreach

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (if applicable) |
|------------|---------------------|------------------------------|---|------------------------------|--|---------------------|
| 1 | Orientation Meeting | Applicants | Orientation meeting is well advertised and promoted as it is mandatory for groups and municipalities wishing to make application for funds. | N/A | N/A | |
| 2 | Public Hearing | Non-targeted/broad community | Please see attached appendix | Please see attached appendix | See narrative above | |
| 3 | Newspaper Ad | Non-targeted/broad community | Ads were purchased announcing the Orientation Meeting and Public Hearings and emails and flyers were sent to community groups | N/A | N/A | |

| | | | | | |
|---|-------------------|------------------------------|---|-----|-----|
| 4 | Internet Outreach | Non-targeted/broad community | Emails were sent to all municipalities and groups known to have been interested in the grants programs | N/A | N/A |
| 5 | Direct Mailing | Nearby Jurisdictions | Letters were mailed directly to all municipalities within the Morris County, as well as to all counties adjacent to Morris County | N/A | N/A |

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

Currently, Morris County receives CDBG, HOME, and ESG funds for housing construction, rehabilitation initiatives, and homeless shelter programs, among other eligible activities. These funding sources are expected to be available over the next three years. The entitlements' expected resources for FY 2019 are:

| Program | Source of Funds | Uses of Funds | Expected Amount Available Year 1 | | | | Expected Amount Available Remainder of ConPlan \$ | Narrative Description |
|---------|------------------|--|----------------------------------|--------------------|--------------------------|-----------|---|-----------------------|
| | | | Annual Allocation: \$ | Program Income: \$ | Prior Year Resources: \$ | Total: \$ | | |
| CDBG | public - federal | Acquisition Admin and Planning Housing Public Improvements Public Services | 1,932,888 | 60,000 | 0 | 0 | 0 | |
| HOME | public - federal | rental new construction New construction for ownership TBRA | 845,330 | | 0 | 0 | 0 | |
| ESG | public - federal | Overnight shelter Rapid re-housing Homeless prevention | 159,260 | 0 | 0 | 0 | 0 | |

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Other resources from private and non-federal public sources that will be available to meet the needs identified in the Annual Plan include state and municipal funds, County grant-in-aid, weatherization funds, private foundations, private donations, volunteer labor, and private loans from lending institutions. The federal funds, in most cases, will complement other resources rather than leverage these funds.

The Emergency Solutions Grant Program and the HOME Program require matching funds. All applicants to these programs must identify the match in the applications for funding from the Office of Community Development. All matching sources are verified prior to commitment of any federal funds. The County has not committed any funds specifically to provide a monetary match to any activity but may provide the match for Emergency Solutions activities through local grant-in-aid to homeless service providers. Sponsors of HOME activities are responsible to provide their match.

Specific matching requirements are:

HOME: Anticipated sources of match will be provided by activities requiring match - the total value of which will meet or exceed 25% of the total HOME award, with the exception of program administration activities which do not require match. Sources will include waiver of fees, in-kind donations, donations of land, private, state and local government funds.

ESG: Each grantee must provide a 1:1 match for funding provided from the Emergency Solutions Grant Program. Most of the match comes from private non-profits with fund raising activities, state grants and other foundation grants.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The County is not involved with land banking and has a limited amount of resources available to acquire, assemble, and dispose of sites for the purpose of expanding affordable housing and employment opportunities.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|---|------------|----------|--|-----------------|-------------------------------|------------------------------------|---|
| 1 | Improve/expand infrastructure | 2015 | 2019 | Non-Housing Community Development | Countywide | Infrastructure and Facilities | CDBG: \$320,000 | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 5,940 Persons Assisted |
| 2 | Public services | 2015 | 2019 | Non-Homeless Special Needs Non-Housing Community Development | Countywide | Supportive Services | CDBG: \$289,933 | Public service activities other than Low/Moderate Income Housing Benefit: 503 Persons Assisted |
| 3 | Create/preserve homeownership opportunities | 2015 | 2019 | Affordable Housing | Countywide | Housing | CDBG: \$158,094 HOME: \$300,000 | Homeowner Housing Added: 12 Household Housing Units Homeowner Housing Rehabilitated: 35 Household Housing Unit |

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|--------------------------------------|------------|----------|-------------------------|-----------------|-----------------|-----------------------------------|--|
| 4 | Housing for persons who are homeless | 2015 | 2019 | Public Housing Homeless | Countywide | Homelessness | HOME: \$143,192 ESG: \$159,260 | Tenant-based rental assistance / Rapid Rehousing: 56 Households Assisted Homeless Person Overnight Shelter: 263 Persons Assisted Homelessness Prevention: 0 Persons Assisted |
| 5 | Create Preserve Rental housing | 2015 | 2019 | Affordable Housing | Countywide | Housing | HOME: \$130,605 | Rental Housing Added: 2 Household Housing Units Rental Housing Rehabilitated: 2 Household Housing Unit |

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|------------------------------------|------------|----------|--|-----------------|--|-----------------------------------|---|
| 6 | Non-homeless special needs housing | 2015 | 2019 | Affordable Housing Non-Homeless Special Needs | Countywide | Housing | CDBG: \$190,050 HOME: 187,000 | Rental units constructed: 1 Rental units rehabilitated: 4 Household Housing Units |
| 7 | Improve/expand public facilities | 2015 | 2019 | Non-Housing Community Development | | Infrastructure and Facilities | CDBG: \$588,234 | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 14,918 Persons Assisted |
| 8 | Administration | 2015 | 2019 | Administration | Countywide | Infrastructure and Facilities Supportive Services Housing Homelessness | CDBG: \$386,577 HOME: \$84,533 | Other: 1 Other |

Table 2 – Goals Summary

Goal Descriptions

Table 3 – Goal Descriptions

| | | |
|---|-------------------------|--|
| 1 | Goal Name | Improve/expand infrastructure |
| | Goal Description | Infrastructure in the low-income areas of the county must be improved or expanded to improve the quality of life for lower income residents. |
| 2 | Goal Name | Public services |
| | Goal Description | Expand and continue non-housing community development supportive services. |
| 3 | Goal Name | Create/preserve homeownership opportunities |
| | Goal Description | Creation and preservation of affordable homeownership housing opportunities including housing rehabilitation assistance, creation of new homeownership units. |
| 4 | Goal Name | Housing for persons who are homeless |
| | Goal Description | Preservation of short- and long-term homeless facilities and housing including the provision of Tenant Based Rental Assistance (TBRA) to house persons who are homeless. |
| 5 | Goal Name | Rental housing |
| | Goal Description | Creation and preservation of affordable rental housing through use of HOME and CDBG funding. |
| 6 | Goal Name | Non-homeless special needs housing |
| | Goal Description | Creation and preservation of special needs facilities and housing. |
| 7 | Goal Name | Improve/expand public facilities |
| | Goal Description | Public facilities serving low income residents including parks, libraries, and social service agencies require capital improvements. |
| 8 | Goal Name | Administration |
| | Goal Description | Program oversight, public outreach, and on-going management of the federal grants programs. |

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b)

A total of 65 households will be served through having units either rehabilitated or constructed. of these, approximately 14 households will be very low-income special needs households, approximately 40 will be low income renters, Habitat homebuyers and participants in the housing rehabilitation program and approximately 11 will be moderate income families participating in the housing rehabilitation program.

Another 15 very low-income households will be served through Tenant-based Rental Assistance for up to 2 years.

AP-35 Projects - 91.420, 91.220(d)

Introduction

Morris County has allocated funds to numerous projects for CDBG, HOME and ESG.

| # | Project Name |
|----------|---|
| 1 | Borough of Butler Watermain |
| 2 | Borough of Madison - Watermain |
| 3 | Rockaway Borough - Sanitary sewer |
| 4 | Roxbury Twp - Kings Highway improvements |
| 5 | Town of Boonton - Kanouse Park |
| 6 | DayTop Village |
| 7 | Morris County Housing Authority Playground improvements |
| 8 | Borough of Mendham Senior Center |
| 9 | Twp of Montville - Senior House |
| 10 | Morristown Tennis Courts |
| 11 | Twp of Pequannock - Senior Center |
| 12 | Twp of Rockaway - Senior Center |
| 13 | Victory Gardens - Firehouse parking lot |
| 14 | Zufall Health Center |
| 15 | Wharton - Senior Buss |
| 16 | Jersey Battered Women |
| 17 | Family Promise |
| 18 | Children on the Green |
| 19 | Homeless Solutions child care |
| 20 | Morristown Neighborhood House - childcare |
| 21 | CASA |
| 22 | Deirdre O'Brien House |
| 23 | Employment Horizons |
| 24 | Habitat For Humanity Housing Rehabilitation |
| 25 | County Housing Rehabilitation and Delivery Costs |
| 26 | Abigal Project - Impact Community |
| 27 | AVVID Community Services |
| 28 | Our House - Emmans Group Home |
| 29 | Madison Affordable Housing |
| 30 | Habitat For Humanity Parsippany homeownership |
| 31 | Tenant Based Rental Assistance |
| 32 | Alpha Development - Bartholdi Ave Supportive Housing |
| 33 | ESG19MorrisCounty |
| 34 | Administration |

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Funding awards are based on need and activity eligibility. Assistance is spread throughout the consortium with actual locations determined by applications received and funding availability. Activities have been recommended for funding in the Town of Boonton, Borough of Butler, Township of Mt. Olive, Township of Montville, Borough of Rockaway, Borough of Wharton, Township of Roxbury, Borough of Borough of Netcong, Town of Dover, and Town of Morristown.

Obstacles to meeting underserved needs include:

- Limited funds for all programs (HOME, CDBG and ESG)
- Diminishment and disappearance of State funds
- Diminishment and disappearance of local funds
- Diminishment and disappearance of private funds
- Increased competition for diminishing pool of funds
- Lack of affordable child care services
- Lack of transportation
- Lack of employment training and opportunities
- Lack of affordable housing; severe shortage of affordable rentals
- Lack of employment training for veterans
- Lack of affordable permanent supportive housing for veterans
- Lack of land for construction of facilities and residential units
- Lack of societal 'will' to address the need of the underserved
- Dwindling capacity on the part of providers due to layoffs
- Severe financial stress at the municipal level
- Severe financial stress on the part of non-profits

AP-38 Project Summary

Project Summary Information

Table 4 – Project Summary

| | | |
|---|--|--|
| 1 | Project Name | Borough of Butler Watermain |
| | Target Area | |
| | Goals Supported | Improve/expand infrastructure |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$80,000 |
| | Description | Northwestern Watermain replacement |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 1435 people to benefit - CT 405 BG 1 |
| | Location Description | Northwestern Ave. |
| | Planned Activities | Watermain Replacement |
| 2 | Project Name | Borough of Madison - Watermain |
| | Target Area | |
| | Goals Supported | Improve/expand infrastructure |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$80,000 |
| | Description | Highland Water Main Replacement |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 1270 persons who reside in CT 430 BG 3 |
| | Location Description | Ryerson Road at Railroad |
| | Planned Activities | Water Main Replacement |
| 3 | Project Name | Rockaway Borough - Sanitary sewer |
| | Target Area | |
| | Goals Supported | Improve/expand infrastructure |

| | | |
|----------|--|--|
| | Needs Addressed | |
| | Funding | CDBG: \$80,000 |
| | Description | Lining approx 1210 linear feet of sanitary sewer |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 2,200 persons reside in CT 43 BG 2 and 3 are impacted by the sewer line. |
| | Location Description | Rockaway Ave near Flagge Street. |
| | Planned Activities | Sanitary sewer lining |
| 4 | Project Name | Roxbury Twp - Kings Highway improvements |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand infrastructure |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$80,000 |
| | Description | Milling and paving along Kings highway |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approx. 1,035 people in the area of CT 454.02 bg 4 |
| | Location Description | Kings highway Roxbury Twp |
| | Planned Activities | |
| 5 | Project Name | Town of Boonton - Kanouse Park |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand public facilities |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$80,000 |
| | Description | Kanouse Pocket Park Renovation |
| | Target Date | 6/30/2020 |

| | | |
|----------|--|---|
| | Estimate the number and type of families that will benefit from the proposed activities | township benefit CT 410 and 411 |
| | Location Description | Kanouse Park |
| | Planned Activities | Park improvements |
| 6 | Project Name | DayTop Village |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand public facilities |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$80,000 |
| | Description | Life Safety rehabilitation improvements to a facility providing counseling and therapy to low income families |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 250 persons |
| | Location Description | 80 W. Main Mendham NJ |
| | Planned Activities | Building rehabilitation |
| 7 | Project Name | Morris County Housing Authority Playground improvements |
| | Target Area | Countywide |
| | Goals Supported | |
| | Needs Addressed | |
| | Funding | CDBG: \$80,000 |
| | Description | Improvements to two playgrounds serving public housing residents |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | there are 72 households residing in the public housing units |
| | Location Description | Bennet Ave Randolph and Green Pond Rockaway |

| | | |
|-----------|--|--|
| | Planned Activities | Playground improvements |
| 8 | Project Name | Borough of Mendham Senior Center |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand public facilities |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$51,940 |
| | Description | Garabrant Center HVAC Upgrades |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 1100 seniors utilize the center annually |
| | Location Description | 4 Wilson St. Mendham Borough |
| | Planned Activities | HVAC Upgrade |
| 9 | Project Name | Twp of Montville - Senior House |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand public facilities |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$23,400 |
| | Description | Replacement of Senior House Doors & Security |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approx. 285 seniors utilize the facility annually |
| | Location Description | 356 Main Road Montville |
| | Planned Activities | Replacement of Senior House Doors & Security |
| 10 | Project Name | Morristown Tennis Courts |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand public facilities |
| | Needs Addressed | Infrastructure and Facilities |

| | | |
|-----------|--|---|
| | Funding | CDBG: \$80,000 |
| | Description | Tennis Court Rehab and repurposing |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | CT 435 BG 2 |
| | Location Description | George Gramby Memorial Park |
| | Planned Activities | reconstruction of tennis court |
| 11 | Project Name | Twp of Pequannock - Senior Center |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand public facilities |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$16,000 |
| | Description | Window replacement at Senior Center |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | There are 200 users of this facility |
| | Location Description | 530 Newark-Pompton Turnpike, Pompton Plains |
| | Planned Activities | Window Replacement |
| 12 | Project Name | Twp of Rockaway - Senior Center |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand public facilities |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$53,426 |
| | Description | Improvements to the lower level of the senior center for ADA compliance and to address deteriorated conditions. |
| | Target Date | 6/30/2020 |

| | | |
|-----------|--|---|
| | Estimate the number and type of families that will benefit from the proposed activities | Approx. 200 people use this center annually |
| | Location Description | 19 Mt. Hope Ave., Rockaway |
| | Planned Activities | Improvements to Senior Center |
| 13 | Project Name | Victory Gardens - Firehouse parking lot |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand public facilities |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$66,200 |
| | Description | Improvement to fire house parking lot |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | There are 1595 people in Victory Gardens |
| | Location Description | 401-405 Washington St. Victory Gardens |
| | Planned Activities | Parking lot improvements |
| 14 | Project Name | Zufall Health Center |
| | Target Area | Countywide |
| | Goals Supported | Improve/expand public facilities |
| | Needs Addressed | Infrastructure and Facilities |
| | Funding | CDBG: \$57,268 |
| | Description | Improvements to Zufall Health center |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | Approximately 700 persons are served annually |
| | Location Description | 85 Washington Morristown |
| | Planned Activities | interior improvements |

| | | |
|----|--|--|
| 15 | Project Name | Wharton - Senior Buss |
| | Target Area | Countywide |
| | Goals Supported | Public services |
| | Needs Addressed | Supportive Services |
| | Funding | CDBG: \$44,000 |
| | Description | Acquisition of bus for transportation of Seniors |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 200 seniors per year |
| | Location Description | Borough of Wharton |
| | Planned Activities | Purchase of bus for transportation of seniors |
| 16 | Project Name | Jersey Battered Women |
| | Target Area | Countywide |
| | Goals Supported | Public services |
| | Needs Addressed | Supportive Services |
| | Funding | CDBG: \$20,000 |
| | Description | Activity will provide counseling services for 12 children of battered women while at the JBWS residential facilities, with an average of 28 hours each session. Matrix code 05G. |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 12 homeless children |
| | Location Description | JBWS - address suppressed |
| | Planned Activities | Activity will provide counseling services for 12 children of battered women while at the JBWS residential facilities, with an average of 28 hours each session. Matrix code 05G. |
| 17 | Project Name | Family Promise |
| | Target Area | Countywide |

| | | |
|----|--|---|
| | Goals Supported | Public services |
| | Needs Addressed | Supportive Services |
| | Funding | CDBG: \$40,000 |
| | Description | Support for Program Coordinator, Client Liaison/Facilities Manager and part-time Housing Stabilization coordinated entry social worker to provide case management for families |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 60 homeless persons |
| | Location Description | Family Promise 51 Washington St. Morristown NJ |
| | Planned Activities | Case Management |
| 18 | Project Name | Children on the Green |
| | Target Area | Countywide |
| | Goals Supported | Public services |
| | Needs Addressed | Supportive Services |
| | Funding | CDBG: \$15,208 |
| | Description | Childcare scholarships for low-income families living/working in the Morristown area. First priority is given to families leaving a homeless shelter. Subsidized tuition assistance to qualified families and those who have temporarily lost their voucher. Matrix code 05L. |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 12 homeless families |
| | Location Description | 50 South Park Place, Morristown |
| | Planned Activities | Childcare scholarships for low-income families living/working in the Morristown area. First priority is given to families leaving a homeless shelter. Subsidized tuition assistance to qualified families and those who have temporarily lost their voucher. Matrix code 05L. |
| | Project Name | Homeless Solutions child care |

| | | |
|---------------------------|---|---|
| 19 | Target Area | Countywide |
| | Goals Supported | Public services |
| | Needs Addressed | Supportive Services |
| | Funding | CDBG: \$40,000 |
| | Description | Provides childcare services (before and after school programs) and summer camp scholarships for children that are in the Family and Transitional Housing Programs. Matrix code 05L. |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 34 homeless families |
| | Location Description | 540 W. Hanover and 4 Jean Morristown |
| | Planned Activities | Provides childcare services (before and after school programs) and summer camp scholarships for children that are in the Family and Transitional Housing Programs. Matrix code 05L. |
| 20 | Project Name | Morristown Neighborhood House - childcare |
| | Target Area | Countywide |
| | Goals Supported | Public services |
| | Needs Addressed | Supportive Services |
| | Funding | CDBG: \$40,000 |
| | Description | School-aged childcare scholarship funding to subsidize 24 childcare slots for low-income families at the before and after school program at the Morristown Neighborhood House. Matrix code 05L. |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 35 homeless families |
| | Location Description | 12 Flagler Street, Morristown |
| Planned Activities | School-aged childcare scholarship funding to subsidize 24 childcare slots for low-income families at the before and after school program at the Morristown Neighborhood House. Matrix code 05L. | |

| | | |
|-----------|--|---|
| 21 | Project Name | CASA |
| | Target Area | Countywide |
| | Goals Supported | Public services |
| | Needs Addressed | Supportive Services |
| | Funding | CDBG: \$40,000 |
| | Description | Funding for two Case Supervisor Salary Positions in order to mentor Morris County abused and neglected foster youth who are part of the court system presently living in foster homes and residential facilities. Matrix code 05N. |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 75 abused children |
| | Location Description | 18 Cattano Avenue, Morristown |
| | Planned Activities | Funding for two Case Supervisor Salary Positions in order to mentor Morris County abused and neglected foster youth who are part of the court system presently living in foster homes and residential facilities. Matrix code 05N. |
| 22 | Project Name | Deirdre O'Brien House |
| | Target Area | |
| | Goals Supported | Public services |
| | Needs Addressed | Supportive Services |
| | Funding | CDBG: \$40,000 |
| | Description | Salary program will be used to maintain existing counselors as well as an additional bilingual clinician to the Clinical Counseling Program, which would provide counseling to child victims. The program offers individual therapy, crisis intervention, and case management. Matrix code 05N. |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 50 abused children |

| | | |
|-----------|--|---|
| | Location Description | 8 Court Street, Morristown |
| | Planned Activities | Salary program will be used to maintain existing counselors as well as an additional bilingual clinician to the Clinical Counseling Program, which would provide counseling to child victims. The program offers individual therapy, crisis intervention, and case management. Matrix code 05N. |
| 23 | Project Name | Employment Horizons |
| | Target Area | Countywide |
| | Goals Supported | Public services |
| | Needs Addressed | Supportive Services |
| | Funding | CDBG: \$10,725 |
| | Description | Program advisor to provide job training and placement for disabled individuals |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 25 disabled individuals |
| | Location Description | 95 Spring St. Morristown |
| | Planned Activities | Program advisor to provide job training and placement for disabled individuals |
| 24 | Project Name | Habitat For Humanity Housing Rehabilitation |
| | Target Area | Countywide |
| | Goals Supported | Create/preserve homeownership opportunities |
| | Needs Addressed | Housing |
| | Funding | CDBG: \$50,000 |
| | Description | Provides minor home repairs to senior citizens, disabled, single parents, low- to moderate-income homeowners. Matrix code 14A. |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 20 homes |

| | | |
|--|--|--|
| | Location Description | countywide |
| | Planned Activities | housing rehabilitation |
| 25 | Project Name | County Housing Rehabilitation and Delivery Costs |
| | Target Area | |
| | Goals Supported | Create/preserve homeownership opportunities |
| | Needs Addressed | |
| | Funding | CDBG: \$108,094 |
| | Description | Countywide housing rehabilitation program administered by the Office of Community Development. |
| | Target Date | 6/30/2022 |
| | Estimate the number and type of families that will benefit from the proposed activities | rehabilitation of 15 housing units |
| | Location Description | countywide |
| | Planned Activities | rehabilitation of 15 housing units |
| | 26 | Project Name |
| Target Area | | Countywide |
| Goals Supported | | Non-homeless special needs housing |
| Needs Addressed | | Housing |
| Funding | | CDBG: \$99,550 |
| Description | | Rehabilitation of group housing for victims of abuse |
| Target Date | | 6/30/2020 |
| Estimate the number and type of families that will benefit from the proposed activities | | four households |
| Location Description | | 614 W. Hanover Ave. Morristown |
| Planned Activities | | Rehabilitation of housing |
| 27 | Project Name | AVVID Community Services |
| | Target Area | Countywide |
| | Goals Supported | Non-homeless special needs housing |

| | | |
|-----------|--|--|
| | Needs Addressed | Housing |
| | Funding | CDBG: \$23,000 |
| | Description | Install emergency generators in 2 Group homes |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | two Group homes housing 8 disabled individuals |
| | Location Description | Jefferson and Long Hill Townships |
| | Planned Activities | Installation of emergency generators in two group homes |
| 28 | Project Name | Our House - Emmans Group Home |
| | Target Area | |
| | Goals Supported | Non-homeless special needs housing |
| | Needs Addressed | Housing |
| | Funding | CDBG: \$67,500 |
| | Description | Renovation of Group Home for persons with disabilities |
| | Target Date | 6/30/2020 |
| | Estimate the number and type of families that will benefit from the proposed activities | 4 disabled adults |
| | Location Description | 319 Emmans Road Roxbury Township |
| | Planned Activities | Renovations to group home |
| 29 | Project Name | Madison Affordable Housing |
| | Target Area | Countywide |
| | Goals Supported | Create/preserve rental housing |
| | Needs Addressed | Housing |
| | Funding | HOME: \$186,077 |
| | Description | Conversion of two units 4-bedroom units to four 2-bedroom units to meet housing demand |
| | Target Date | 6/30/2021 |

| | | |
|-----------|--|--|
| | Estimate the number and type of families that will benefit from the proposed activities | four housing units |
| | Location Description | 28 A and B Johns Ave. |
| | Planned Activities | Rehabilitation |
| 30 | Project Name | Habitat For Humanity Parsippany homeownership |
| | Target Area | Countywide |
| | Goals Supported | Create/preserve homeownership opportunities |
| | Needs Addressed | Housing |
| | Funding | HOME: \$300,000 |
| | Description | Construction of a 12-plex affordable home ownership development |
| | Target Date | 6/30/2022 |
| | Estimate the number and type of families that will benefit from the proposed activities | 12 households |
| | Location Description | 580 Main St. Landing (Roxbury Twp) |
| | Planned Activities | Construction of new affordable home owner units |
| 31 | Project Name | Tenant Based Rental Assistance |
| | Target Area | Countywide |
| | Goals Supported | Housing for persons who are homeless |
| | Needs Addressed | Housing Homelessness |
| | Funding | HOME: \$143,192 |
| | Description | Assistance to individual households to help them afford the housing costs of market-rate units. Matrix code 05S. |
| | Target Date | 6/30/2021 |
| | Estimate the number and type of families that will benefit from the proposed activities | 15 units assisted |
| | Location Description | county-wide |

| | | |
|-----------|--|--|
| | Planned Activities | Tenant based rental assistance |
| 32 | Project Name | Alpha Development - Bartholdi Ave Supportive Housing |
| | Target Area | Countywide |
| | Goals Supported | Non-homeless special needs housing |
| | Needs Addressed | Housing |
| | Funding | HOME: \$187,000 |
| | Description | Construction of a four-bedroom group home for persons with disabilities. |
| | Target Date | 6/30/2021 |
| | Estimate the number and type of families that will benefit from the proposed activities | four disabled residents |
| | Location Description | 97 Bartholdi Ave. |
| | Planned Activities | construction of group home |
| 33 | Project Name | ESG19MorrisCounty |
| | Target Area | |
| | Goals Supported | Housing for persons who are homeless |
| | Needs Addressed | Housing |
| | Funding | ESG: \$159,260 |
| | Description | ESG funding |
| | Target Date | 6/30/2021 |
| | Estimate the number and type of families that will benefit from the proposed activities | 386 persons |
| | Location Description | several |
| | Planned Activities | Shelter and Rapid rehousing |
| 34 | Project Name | Administration |
| | Target Area | Countywide |
| | Goals Supported | Administration |
| | Needs Addressed | |

| | |
|--|-----------------------------------|
| Funding | CDBG: \$386,577 HOME: \$84,533 |
| Description | HOME AND CDBG ADMINISTRATION |
| Target Date | 6/30/2020 |
| Estimate the number and type of families that will benefit from the proposed activities | not applicable |
| Location Description | Medical Drive |
| Planned Activities | Administration |

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The geographic area within the Urban County Program consists of 37 of the 39 municipalities making up Morris County, with a land area of 469 square miles. The Town of Dover and the Township of Parsippany-Troy Hills are not CDBG participating jurisdictions. However, the Town of Dover and Township of Parsippany-Troy are part of the HOME Consortium. The County enjoys a range of rural, wooded environment, farmland to the west, suburban developments, and some areas of more concentrated development such as hamlets, villages and small cities. As of 2016 Census figures, total population equaled 498,215. The population’s major constituent groups consist of 3.2% Black, 10% Asian, and 81.5% White, in terms of race. When considering origin and race, 12.7% of the total population is Hispanic/Latino.

Geographic Distribution

Table 5 - Geographic Distribution

| Target Area | Percentage of Funds |
|-------------|---------------------|
| Countywide | 100 |

Rationale for the priorities for allocating investments geographically

The County does not set priorities for allocating investments geographically.

AP-55 Affordable Housing - 91.420, 91.220(g)

Introduction

The County will use HOME funds and a portion of CDBG funds for new affordable housing and to rehabilitate existing housing units. The special needs population will be served through the rehabilitation of existing housing and the construction of new supportive housing. The homeless population will be served through assistance grants to local service providers.

The one year goals noted below have been extrapolated from the table included in AP-20.

Table 6 - One Year Goals for Affordable Housing by Support Requirement

| One Year Goals for the Number of Households to be Supported | |
|--|-----|
| Homeless | 386 |
| Non-Homeless | 51 |
| Special-Needs | 20 |
| Total | 457 |

Table 7 - One Year Goals for Affordable Housing by Support Type

| One Year Goals for the Number of Households Supported Through | |
|--|----|
| Rental Assistance | 15 |
| The Production of New Units | 18 |
| Rehab of Existing Units | 53 |
| Acquisition of Existing Units | 0 |
| Total | 86 |

Discussion:

Rehab of units to be completed includes two new units by Madison, 20 units by Habitat, 15 units by the county rehab program and 16 Special needs units in group homes. New construction includes 2 units at Madison (4 units being created from 2 units); 1 new group home with 4 bedrooms; and Habitat 12 new affordable units for homeownership. Homeless units include shelter guests and persons assisted with Rapid Re-housing and Tenant Based Rental Assistance.

AP-60 Public Housing - 91.420, 91.220(h)

Introduction

The Housing Authority of the County of Morris was created by the Morris County Board of Chosen Freeholders in 1972 to develop and manage housing for low- and moderate-income residents of the County. For over thirty years, the Housing Authority has played a major role in providing affordable housing options to low- and moderate-income senior citizens, families, and people with disabilities.

The mission of the Housing Authority is to enhance the lives of the citizens of the County by creating and sustaining decent, safe, and affordable living environments that foster stability and self-sufficiency for seniors, families, and people with disabilities with low- to moderate-incomes. They assist approximately 1,050 county residents annually.

Actions planned during the next year to address the needs to public housing

The Housing Authority will undertake door and lock replacements in three facilities: Indian Brook Village, Bennett Avenue and Green Pond Village, using funds in FY 2019.

In 2019 CDBG funds were requested for rehabilitation of a playgrounds at the Green Pond Village and Bennet Ave housing developments. Both these projects were recommended for funding.

Actions to encourage public housing residents to become more involved in management and participate in homeownership:

The Morris County Housing Authority has a Resident Advisory Board which provides input to the Authority's annual plan. Senior Citizen groups are active at each of the elderly developments. The Housing Authority received a ROSS Grant and provides supportive services to foster independent living.

Actions to encourage public housing residents to become more involved in management and participate in homeownership:

The Morris County Housing Authority also has a Family Self-sufficiency program that works with households to become economically independent and look forward to homeownership goals.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The Morris County Housing Authority is not "troubled."

AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i)

Introduction

The County is a partner with the Continuum of Care to address homelessness and the priority needs of homeless individuals and families, including homeless subpopulations.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The CoC Coordinated Entry Process requires that all participants and collaborating partner agencies use the NJ 2-1-1 system to make referrals. NJ 2-1-1 provides a safety assessment, prevention, diversion, and tiered rating tool to inform the referral process. Pre-screening and assessment will determine for immediate services or housing. For callers who require referral for prevention or diversion from shelter a referral is made to appropriate service providers. A Master List is maintained that prioritizes households for housing and services consistent with CoC's policies. The list is reviewed and maintained by Housing Stability Liaisons at the two drop in centers. Liaisons facilitate the connections to services and shelter.

The Mental Health Association of Essex and Morris, Inc. (MHA) operates street outreach program for the CoC through the PATH program. MHA teams cover the full geographic region through targeting known locations. The teams work closely with local police and hospitals to respond to unsheltered homeless persons identified by those agencies. MHA tracks outreach interactions in the HMIS.

In addition, there are two day centers that connect unsheltered households to mainstream benefits, services, and shelter. The MHA and the drop-in centers work closely with the community shelters and connect people to the safe havens and emergency shelter programs. They also connect people to GA, TANF & SSI through which they may receive shelter and housing.

Outreach teams work to identify and serve those least likely to seek assistance. Outreach staff have access to bi-lingual Spanish speakers and other translation services for those with limited English proficiency. They also print documents in English and Spanish.

Outreach and assessment for people who are homeless and living on the street is provided by several other agencies including:

- Community Soup Kitchen and Outreach Center
- The Faith Kitchen in Dover
- The Market St. Mission
- Homeless Solutions, Inc.
- Our Promise – drop in center
- Edna's Haven – drop in center

- Morris County Office of Veterans Affairs
- Community Hope (Veterans)
- Lyons VA Hospital
- The New Jersey AIDS Services
- Morristown Memorial Family Health Center (AIDS)
- Roots and Wings (youth)
- Division of Child Protection and Permanency (DCP&P) Hotline (youth)

Outreach for Homeless Youth

Roots and Wings provides shelter and transitional housing to youth while Visions and Pathways conducts street outreach. Bridging the Gap Committee focuses on addressing the needs of aging out and homeless youth. The committee is exploring ways of better understanding the scope of the homeless youth population and their needs. The CoC intends to incorporate youth resources into the Coordinated Entry process.

Addressing the emergency shelter and transitional housing needs of homeless persons

The COC includes 5 shelter facilities and programs with capacity of 129 beds and overflow to accommodate 101 additional people and 5 transitional housing programs with 149 beds. There is also a Safe Haven with 20 beds and the County makes motel/hotel placements with vouchers. ESG funding will be used to provide shelter support at the emergency shelter operated by Homeless Solutions, Inc. and Jersey Battered Women's Services.

The AHAR for 2019 identified 263 unduplicated homeless persons in families, of which 146 were children under age 18, and 667 individuals who utilized shelter services. For individuals, males outnumbered females (539 men and 128 women) and a majority were White (416). For families, the majority were female head of households and the number of Black and White (199) persons was nearly the same. Approximately 1/3 of adult family members and nearly half of all individuals identified as disabled.

There were 56 persons in families (23 adults) in Transitional Housing and 172 unaccompanied individuals.

The 2019 Point in Time count showed that there was a slight increase in number of persons who were in shelter in 2019 compared to 2017. In 2017, 58% reported a last residence outside Morris County CoC. In 2017, the Morris County CoC created an addendum to the PIT survey to determine the cause.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals

and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The CoC continues to work to improve data quality of the PIT count and HMIS data. For the 2017 PIT, 82% of the count was generated from HMIS data. The CoC data committee worked actively throughout the year to provide trainings and review data quality to ensure agencies capture client data accurately. The CoC saw an overall reduction in the sheltered count but did experience an increase in the chronically homeless population. This increase is related to the increased trainings and improvements in more accurately capturing the chronically homeless population.

The System Performance Measurements Report for 2017 which was completed May 31, 2019 and documents the decrease in the length of stay in homelessness for persons in Shelter, Transitional Housing and Safe Haven. There was also a documentable increase in wages and income for persons served by the CoC. The report further shows that approximately 26% of persons leaving shelter become homeless again within 2 years, the majority (15%) within the first six month. However, those leaving permanent housing generally do not return to homelessness - only 4% within 2 years.

One of the strategies implemented to reduce returns to homelessness is the development of a community support program which provides services to families once they are in housing. Services are provided for up to 6 months and include connection to community programs, budgeting, and connections to financial resources.

Several initiatives have been implemented by the COC to decrease the length of homelessness for families:

1. Expanded rapid re-housing opportunities through creation of a COC funded program that works in conjunction with the ESG funded rapid re-housing program.
2. Family Promise has implemented initiatives that have impacted length of homelessness and stability in housing. The Community Support Program provides in-home case management services to stabilize participants in housing. The Landlord/Tenant Program provides incentives to landlords to serve those experiencing homelessness. A Housing Locator with property management and realtor experience identifies landlords and negotiates rents for households. A team of volunteers offer incentives to participating landlords such as free repairs, painting and unit upgrades.

The COC has developed local performance standards around reducing the length of time households remain homeless. Project and system level evaluations are conducted quarterly. The length of time households remain homeless is tracked through HMIS data for those served in emergency shelter, safe haven, and transitional housing programs.

A collaborative of COC funded and non-COC funded providers was recently awarded 50 vouchers through the state rental assistance program to provide supportive housing using a housing first model to chronically homeless households in the region. This program will target the most vulnerable segment of

the chronically homeless population by prioritizing those with frequent interaction with local hospitals and jails. Given the chronic homeless population identified through the PIT count and HMIS, the community expects to serve 50% of the chronically homeless population with these new vouchers.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

There was an increase in the number of persons who became homeless for the first time in 2017 over 2016 according to the Systems Performance Measurements Report. However, steps are being taken to reduce homeless through housing placement and diversion services.

The COC has developed a process where every household served by programs in the homeless system are connected to the Morris County Office of Temporary Assistance (OTA) which manages the mainstream benefits programs. Through this process those experiencing homelessness are connected to the cash and non-cash benefits for which they are eligible. For those individuals applying for SSI/SSDI, the Mental Health Association of Essex and Morris, Inc., has SOAR trained staff that assist individuals in successfully connecting with those benefits.

The COC coordinates with legal services, prevention programs, and affordable housing providers to ensure all agencies serving as entry points are aware of the system resources and can help direct those seeking assistance appropriately.

NJ 2-1-1 and participating agencies complete a diversion process where short term phone and in-person case management services are offered with a focus on repairing relationships and providing donated in-kind items.

Members of the COC participate in the Morris County Youth Services Advisory Committee (YSAC) which addresses the needs of youth with social/emotional and juvenile justice issues. The YSAC develops, reviews, and revises the children's service system through a collaborative decision-making process. Members of the YSAC include LEA representatives, mental health, child welfare, health, corrections, juvenile justice and developmental disabilities agencies serving youth. Several COC members participate in the YSAC meetings working to develop strategies to address the full scope of needs of youth with social and emotional issues including homelessness and education.

Morris County has two homeless youth service providers in the community. The Visions and Pathways Street Outreach team (an RHY funded program) began operating in the community in 2014. With the increased outreach services for homeless youth, providers have increased their success with connecting with youth before they are homeless on the streets. Outreach providers are identifying homeless youth

earlier in the process and connecting them with services to prevent them from becoming homeless on the street.

In 2017, the Morris County Sheriff introduced Hope One, a mobile outreach program designed to engage and offer services to individuals in need of substance use, mental health and other community resources. This program has since served hundreds of people, many of whom are at risk of homeless and in some cases living on the streets due to their illnesses. Given the marked early success of this program and higher demand than expected, Morris County is currently seeking proposals to expand Hope One with the addition of another vehicle and a team of staff. The expanded program will provide the broad range of services offered through the county welfare and Veteran's offices and provider community. The "Navigating Hope" team will consist of a Human Service staff member and provider case manager. They will support individuals and their families up to one year to achieve sustained success in the community.

AP-75 Barriers to affordable housing - 91.420, 91.220(j)

Introduction

Morris County updated its Analysis of Impediments to Fair Housing Choice in 2016. Some of the impediments identified in that document, along with recommendations to address the impediments, are directly related to affordable housing.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Specific recommendations related to affordable housing in the 2016 AI include:

- Provide technical assistance for developers interested in using federal or state funds for affordable housing development.
- Morris County and its townships, including Parsippany, should continue to monitor the database of expiring affordable housing units over the next five years. Assess if and when any units could be lost due to expiring contracts, and what actions the County can take to preserve these units.
- Encourage housing providers to develop programs that involve rehabilitation, mixed use, or redevelopment with the explicit goal of increasing local affordable housing inventory.
- Continue and expand existing housing rehabilitation programs.
- Provide pre-development funding to non-profit developers operating in higher opportunity neighborhoods, in order to help underwrite high upfront affordable housing development costs.
- Address the difficulties of low-income persons finding loans in the private market by utilizing CDBG funds for first time homebuyer programs to benefit low- and moderate-income persons.

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

Morris County has developed the following actions planned to: address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead-based hazards, reduce the number of poverty-level families, develop institutional structures, and enhance coordination between public and private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

To address the obstacles identified in the Five Year plan, the County will seek other funding and maximize the use of existing funding by coordinating efforts with the Housing Alliance of Morris County, Fair Housing Committee, Foreclosure Taskforce, the county's Human Services Advisory Council, and the Continuum of Care.

Actions planned to foster and maintain affordable housing

A lack of affordable housing is a primary obstacle to addressing unmet needs. To foster the development of affordable housing, Morris County will utilize HOME resources to expand housing opportunities. Further, Tenant Based Rental Assistance will be used to maintain the supply of affordable housing by assuring owners of rental housing an adequate stream of income, coupled with an inspection program, which will enable them to maintain the housing in safe and decent condition. The County offers a housing rehabilitation program for low- and moderate-income households and Habitat will provide rehabilitation assistance, funded with CDBG funds, as well.

The county will continue to work with the Morris County Housing Alliance because the broad base of the coalition is effective at identifying opportunities and providing services to specific subpopulations.

Actions planned to reduce lead-based paint hazards

The housing rehabilitation program incorporates all aspects of lead safe work practices and abatement as required. Further, educational presentation on the hazards of lead-based paint to participants in the Step-by-Step first-time homebuyer education classes makes them more aware of possible dangers as they prepare for homeownership. The EPA material on lead-based paint is distributed.

Actions planned to reduce the number of poverty-level families

CDBG, HOME, and ESG funding is integrated into the programs that address poverty and homelessness by participating agencies that are served by the Morris County Continuum of Care, the Fair Housing Committee of the Morris County Human Relations Commission, and the Housing Alliance of Morris County. These agencies, and others, provide much needed services to assist residents that are living in poverty. Further programs such as job training, child care, transportation assistance and Tenant Based Rental Assistance (TBRA) reduce the impact of poverty and provide for income growth for families living in poverty.

Actions planned to develop institutional structure

Administration of Morris County's federal grants programs were moved from the Department of Planning to the Department of Human Services in 2013. This move has better facilitated coordination between human services programs and these important federal funding resources. The network of partnerships between the County and regional organizations such as the Fair Housing Committee of the Morris County Human Relations Commission and the Housing Alliance of Morris County strengthen the impact that the federal funds have in the communities.

The County has entered into inter-local Cooperation Agreements with 37 municipalities to form the Urban County. Two municipalities, Parsippany-Troy Hills and Dover, are part of the HOME consortium. Each of the 37 municipalities may apply for CDBG funding through the County, and housing activity through the HOME Program can be delivered anywhere in the County.

The housing programs are delivered through a variety of development entities. Housing rehabilitation is provided in-house by the County as well as through Catholic Social Services D/B/A HOPE House. The Fix It program provides essential repairs for elderly and disabled residents. Several organizations provide group homes which have received support from both HOME and CDBG funding. Other organizations, such as Morris County Habitat for Humanity and Morris County Affordable Housing Corporation construct new units for homeownership and or rental housing.

Actions planned to enhance coordination between public and private housing and social service agencies

The jurisdiction will carry out its consolidated plan through a network of partnerships with governmental and non-profit agencies. It reinforces these relationships through participation in regional efforts such as the Housing Alliance of Morris County, the Housing Committee of the Morris County Human Relations Commission, and the Morris County Continuum of Care (COC).

The Office of Community Development collaborates with the Community Development Revenue Sharing (CDRS) Committee, consisting of municipal representatives, and other municipal officials in coordinating efforts to meet public facility, infrastructure improvements, public service needs, accessibility needs, economic development needs, and housing needs. The CDRS Committee determines which projects receive funding. Funding resources and programs for the homeless are coordinated through the COC.

Priority human service needs are developed and incorporated into the Comprehensive Human Services Plan, and funding resources and programs to meet service needs, including health and mental health, are coordinated through the Department of Human Services based on recommendations made by the Human Services Advisory Council (HSAC) and its committees. Both public and private agencies are active on their respective committees. The lead agency meets with appropriate staff and committees to implement the strategies of the plan.

AP-90 Program Specific Requirements - 91.420, 91.220(l)(1,2,4)

**Community Development Block Grant Program (CDBG)
Reference 24 CFR 91.220(l)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

| | |
|---|----------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan. | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income | 0 |

Other CDBG Requirements

| | |
|---|---------|
| 1. The amount of urgent need activities | 0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 100.00% |

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

There are no other forms of investment.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Morris County will provide HOME funds to a CHDO to create affordable for-sale units. HOME funds used for homebuyer programs will be subject to resale restrictions during the affordability period.

A mortgage and note will be signed and filed as the mechanism to impose these resale restrictions.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds. See 24 CFR 92.254(a)(4) are as follows:

The resale provisions used mirror the state's provisions in the calculation of the limit of funds a homeowner may retain upon sale of a unit over the initial purchase price. See NJ Fair Housing Act and NJ 5:80-26.1 et Seq. Resale values are tied to income at 72% of median income as determined by the state at a 28% debt ratio to income.

The amount of the resale price is restricted but allows for return of capital expenditures by the owner during the control period for improvements and upgrades that expand living space or number of bathrooms. Other improvements may be sold to a subsequent buyer separately.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The County will not use funds for refinancing existing debt.

Emergency Solutions Grant (ESG)
Reference 91.220(l)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

Morris County has prepared written standards which are included in the attached Appendix.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Morris County COC has prepared a Coordinated Entry system tool for use by all agencies. The goal for the use of a coordinated system is to provide a better, more efficient access, assessment, and referral process for diversion/prevention, shelter and/or other related housing and services, to ensure that those who are homeless/at risk of homelessness are connected to the most accurate services.

The Coordinated Entry system provides for a single point of entry (NJ 2-1-1) that is free to the caller, 24/7, multi-lingual and accessible statewide via phone, internet, and text. Homeless individuals and families may call from anywhere in the geographical area served by the COC and access the range of local resources based on need and vulnerability. Additionally, drop in centers - one in Morristown (Family Promise) and another in Dover (Mental Health Association) - will have case managers available to assist clients while they await housing placement.

The Coordinated Entry Committee is creating its own version of the VI-SPDAT after reviewing a number of tools. The Committee is modifying the tool relative to the specific needs of the homeless in Morris (i.e. transportation) and the specific screening requirements of the homeless service providers, to focus on inclusion rather than exclusion (i.e. no or modified background checks as one example).

The assessment tool will be universally applied. Assessment outcomes will be used by the COC to establish a Prioritization Policy; ensuring that populations that have the highest needs and options available are prioritized when housing providers are seeking referrals. A priority list will be created and managed by the Coordinated Assessment agency (NJ 2-1-1) and referrals for housing placement will be made exclusively from the list.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The County publishes a Notice of Funding Availability in the fall each year. This notice is advertised in the newspaper and County website and distributed to the COC, prior ESG recipients and anyone expressing an interest in the program. Funding priorities that were established by the COC are part of the application package.

The COC provides policy guidance to the HSAC which is used throughout the funding process. The Human Services Advisory Committee (HSAC) reviews the applications and makes a funding recommendation. Their review considers the funding priorities set by the COC and the written standards

developed by the COC for the program. The HSAC makes a funding recommendation to the County. This recommendation is sent to the COC for review and comment.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

Participation by homeless individuals is met through consultation with the COC Board per 24 CFR Part 576.405 (b). The COC board includes a formerly homeless person. By providing a leadership role in establishing policy that is used by the County through the HSAC, the COC exerts its influence in the decision making for grant awards.

5. Describe performance standards for evaluating ESG.

The performance standards are in draft form but are comprehensive in nature. Measurements are going to be made to reach the goals:

| Performance Standards | | |
|--|---|---|
| | HUD Standard | Local Target |
| HOUSING | | |
| Short Term Emergency Shelter | High performing communities average length of stay across all programs is 20 day or less or 5% decrease in baseline | 7 days |
| Long Term Emergency Shelter | | 90 days individuals 180 days families |
| Transitional Housing | | 12 months individuals 18 months families |
| Safe Haven | | 15 months |
| Rapid Re-housing | None | 2 year maximum assistance |
| Permanent Housing | 6 months or longer stay | 12 months or longer stay |
| Services only | n.a | n.a. |
| Income/Benefit | | |
| Adults With Earned Income | 20% | 17% |
| Adults with increase in monthly earnings | 20% | Recommendation not to use this measure at this time |
| Adults with non-earned cash benefits | 54% | 34% |
| Adults with increase in monthly non-earned cash benefits | 54% | Recommendation not to use this measure at this time |
| Adults with non-cash benefits | 56% | 42% |
| Successful Placement in Permanent Housing | | |
| Emergency Shelter | | 17% |
| Transitional Housing | 65% | 65% |
| Safe Haven | | 35% |
| Rapid Re-housing | | 95% |
| Permanent Housing | 80% | Increase of 5% from baseline of 70% (2014) |
| Services Only Program | | n/a |